MEMO



DATE: February 17, 2021

FROM: Matney M. Ellis Procurement Director

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TO: Board of County Commissioners

SUBJECT: Modification 0002 – Federal Highway Administration

APPROVED 02/22/2021

Submitted for your approval and execution is the attached Modification 0002 to the Grant Agreement between the Board of County Commissioners of Tulsa County and the Federal Highway Administration for the OK FLAP 0600(1) Wekiwa Road Project, originally approved and executed May 13, 2019, CMF# 247818.

This modification serves to update accounting and appropriation data as well as extend the period of performance as further described in the attached.

Respectfully submitted for your approval and execution.

MME / mlb

SUBMITTED FOR: The February 22, 2021 BOCC meeting agenda.



- 1. Award No. 2. **Effective Date** CDFA No. 3. 6982AF1940001 See Block 17 20.224 4. Awarded To 5. **Sponsoring Office** Tulsa County U.S. Department of Transportation 500 South Denver Avenue Federal Highway Administration Tulsa, Oklahoma 74103-3832 Central Federal Lands Highway Division DUNS No.: 64553571 6. Period of Performance 7. **Total Amount** From Effective date to 12/31/2019 Federal Share: \$59,200 Recipient Share: 12/31/2020 \$14,800 03/30/2022 Total Value \$74,000 9. 8. **Type of Agreement** Authority 23 U.S.C. Section 204 Grant **Funds Obligated** 10. **Procurement Request No.** 11. (HFLCEO190113PR) \$59,200 HFLCEO210098PR 12. Submit Payment Requests To 13. **Payment Office** See "Financial Administration" under Section C
- 14. Accounting and Appropriation Data

1516400060001-531.PE.K200.40-1640000000 OC 25304 15X0G20050.0000.116K200531.1640000000.41012.61006600

02/22/2021

Date

15. Description of Project

OK FLAP 0600(1) Wekiwa Road

16. Tulsa County

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Signature Name: Stan Sallee Title: Chairman, BOCC

Approved as to form: James G. Rea Digitally signed by James G. Rea Date: 2021.02.18 12:54:50 -06'00'

17. Federal Highway Administration

JOSEPH LOUIS WILSON Digitally signed by JOSEPH LOUIS WILSON Date: 2021.02.22 15:05:55 -07'00'

Signature Name: Joseph L. Wilson Title: Agreement Officer

Date

Assistant District Attorney

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ATTACHMENT

1. Project Memoranda of Agreement (Project MOA)

SECTION A - PROGRAM DESCRIPTION

1. STATEMENT OF PURPOSE

See Section A of attachment 1, the Project MOA.

2. LEGISLATIVE AUTHORITY

23 U.S.C. Section 204.

3. PROJECT BACKGROUND AND SCOPE

See Section E of attachment 1, the Project MOA.

4. STATEMENT OF WORK

This Grant provides for funding of a progression of project activities. Initially only preliminary design is eligible for reimbursement. Final design, utility relocation, right of way acquisition will not be eligible for reimbursement until an environmental decision document has been completed and approved by Federal Highway Administration-Central Federal Lands Highway Division (FHWA). If the environmental decision document indicates significant impacts or identifies the preferred alternative to be a "no-build" alternative, then this Grant will be terminated with no eligibility for funding post environmental decision activities. Construction will not be eligible for reimbursement until the Final PS&E package is approved.

FHWA and Tulsa County (Recipient) may amend or terminate this Grant to adjust to project development, environmental, or construction needs.

See Section E of attachment 1, the Project MOA, for Design, NEPA, ROW and Utility impact information.

5. DELIVERABLES

Deliverables will be in accordance with Section P of attachment 1, the Project MOA.

The Recipient will submit a progress report with each invoice indicating dates covered, work that has been completed within the invoice coverage dates, and anticipated dates of major project milestones (i.e. survey completion, preliminary design completion, construction start, and construction completion).

Submit electronic pdf files of all deliverables to FHWA.

6. KEY OFFICIALS

Government – FHWA/Federal Lands Highway Division

Contact: James Herlyck, Agreement Officer's Representative (AOR) Voice: (720) 963-3698 Email: James.Herlyck@dot.gov

Financial Contact: Lucille Giron Voice: (720) 963-3763 Email: CFL.Finance@dot.gov

Agreements Coordinator: Suzanne Schmidt Voice: (720) 963-3356 Email: Suzanne.Schmidt@dot.gov

Agreements Officer: Joseph L. Wilson Voice: (720) 963-3769 Email: joe.wilson@dot.gov

Recipient- Tulsa County, OK

Tulsa County Program Contact Name: Alex Mills Address: 500 S. Denver Ave. City, State, Zip: Tulsa, OK 74103 Telephone: 918-596-5736 Email: <u>amills@tulsacounty.org</u>

Tulsa County Finance Contact Name: Alex Mills Address: 500 S. Denver Ave. City, State, Zip: Tulsa, OK 74103 Telephone: 918-596-5736 Email: <u>amills@tulsacounty.org</u> Fax: 918-596-5743

Tulsa County Cooperative Agreement Contact Name: Karen Keith, Chairman BOCC Address: 500 S. Denver Ave. City, State, Zip: Tulsa, OK 74103 Telephone: 918-596-5015 Email: kkeith@tulsacounty.org

SECTION B – FEDERAL AWARD INFORMATION

1. TYPE OF AWARD

The planned award type is a Grant.

2. COST SHARING OR MATCHING

See Sections J and K of attachment 1, the Project MOA.

3. PERIOD OF PERFORMANCE

The period of performance for this Agreement is in accordance with Block 6 on page one of the Agreement.

4. DEGREE OF FEDERAL INVOLVEMENT

The FHWA anticipates no substantial Federal involvement.

SECTION C - FEDERAL AWARD ADMINISTRATION INFORMATION

1. FEDERAL AWARD NOTICES

Only the AO can commit the FHWA. The award document, signed by the AO, is the authorizing document. Only the AO can bind the Federal Government to the expenditure of funds.

2. ADMINISTRATIVE AND NATIONAL POLICY REQUIREMENTS

General terms, conditions, and governing regulations that apply to this agreement are available online at:

https://www.fhwa.dot.gov/cfo/contractor_recip/gtandc_generaltermsconditions.cfm

The online list dated March 6, 2015 of "GENERAL TERMS AND CONDITIONS FOR ASSISTANCE AWARDS" shall apply to the resulting award.

A. INDIRECT COSTS

Indirect costs are not allowable under this Agreement.

B. DATA RIGHTS

The Recipient must make available to the FHWA copies of all work developed in performance with this Agreement, including but not limited to software and data. Data rights under this agreement shall be in accordance with 2 CFR 200.315, Intangible property.

C. PERSONALLY IDENTIFIABLE INFORMATION (PII)

Personally Identifiable Information (PII) as defined at CFR Part 200.79 and 2 CFR 200.82 at will not be requested unless necessary and only with prior written approval of the AO with concurrence from the AOR.

D. AVAILABLE FUNDING

The cost of the work to be reimbursed by FHWA is Not to Exceed the amount in block 11 of the cover page, unless an amendment to the Agreement is made in writing and agreed to by both parties.

E. KEY PERSONNEL

Pursuant to 2 CFR 200.308(c)(2), the Recipient must request prior written approval from the AO for any change in Key Personnel specified in the award. The following person(s) are/have been identified as Key Personnel:

Name	Title/Position
None	

F. SUBAWARDS AND SUBCONTRACTS APPROVAL

The Recipient has been determined to have a procurement system that is approved and accepted by the Government, so are exempt from the requirements of 2 CFR §200.330.

G. ORDER OF PRECEDENCE

The Project MOA is accepted, approved, and incorporated herein as Attachment 1. In the event of any conflict between this agreement document and the Project MOA, this Agreement document shall prevail.

H. DESIGNATION AS RESEARCH OR NON-RESEARCH AGREEMENT

This agreement is designated as: NON-RESEARCH

I. CONFERENCE SUPPORT RESTRICTIONS

The Recipient must obtain written approval from the AOR prior to incurring any costs for conference support. See the definition of conference as contained in 2 CFR 200.432.

Food and beverage costs are not allowable conference expenses for reimbursement under this Agreement.

Note: Costs of meals are allowable as a travel per diem expense for individuals on travel status and pursuant to the Travel clause of this Agreement.

J. DISPUTES

The parties to this Agreement will communicate with one another in good faith and in a timely and cooperative manner when raising issues under this provision. Any dispute, which for the purposes of this provision includes any disagreement or claim, between the FHWA and the Recipient concerning questions of fact or law arising from or in connection with this Agreement and whether or not involving alleged breach of this Agreement, may be raised only under this Disputes provision.

Whenever a dispute arises, the parties will attempt to resolve the issues involved by discussion and mutual agreement as soon as practical. In no event will a dispute which arose more than three months prior to the notification made under the following paragraph of this provision constitute the basis for relief under this article unless FHWA waives this requirement.

Failing resolution by mutual agreement, the aggrieved party will document the dispute by notifying the other party in writing of the relevant facts, identify unresolved issues and specify the clarification or remedy sought. Within five working days after providing written notice to the other party, the aggrieved party may, in writing, request a decision from the AO. The AO will conduct a review of the matters in dispute and render a decision in writing within thirty calendar days of receipt of such written request. Any decision of the AO is final and binding unless a party will, within thirty calendar days, request further review as provided below.

Upon written request to the FHWA Chief Acquisition Officer or designee, made within thirty calendar days after the AO's written decision or upon unavailability of a decision within the stated time frame under the preceding paragraph, the dispute will be further reviewed. This review will be conducted by the FHWA Chief Acquisition Officer. Following the review, the FHWA Chief Acquisition Officer will resolve the issues and notify the parties in writing. Such resolution is not subject to further administrative review and to the extent permitted by law, will be final and binding. Nothing in this Agreement is intended to prevent the parties from pursuing disputes in a United States Federal Court of competent jurisdiction.

K. Earned Income

No program income will be earned.

3. FINANCIAL ADMINISTRATION

A. Reimbursable Payment: Tulsa County will receive payment on a monthly basis, upon receipt of an invoice of costs incurred and authorized by the FHWA. Tulsa County is limited to recovery of actual costs only, with a progress report reflecting the progress to the date of the invoice. Tulsa County shall not incur costs which exceed the maximum cost stated in this Grant without authorization from the FHWA. Such authorization will be in the form of a modification to this Grant signed by the FHWA Contracting Officer. Tulsa County shall submit a monthly progress report to the CFLHD COTR listed below which notes obstacles encountered and suggested solutions, progress to date, and identifies costs and expenses for services rendered or supplies delivered per the SOW. Include back-up data with each request for payment. Back-up data includes all documents needed to support the requested reimbursement, such as record of contract payments, receipts, payrolls, and so on. Tulsa County will submit all Billings to the Government with Support Data as costs are billed, and one final and complete billing marked Final Invoice for reimbursement of all eligible costs incurred no later than 180 days after the end of the period of performance as stated on the Grant. If Tulsa County does not submit a Final Bill within 180 days of the completion date the Government may close the Grant unilaterally and deobligate all remaining funds.

B. <u>Prompt Payment:</u> The Government considers payment as being made the day a check is dated or the date of an electronic funds transfer (EFT). All days referred to in this clause are calendar days. However, when the due date falls on a Saturday, Sunday, or legal holiday, the designated payment office may make the payment on the following working day without incurring a late payment penalty. The due date for making payments by the designated payment office is the 30th day after the designated billing office receives a proper invoice from the servicing agency, or the 30th day after Government acceptance of services performed or supplies delivered. The Prompt Payment regulations do not require the Government to pay interest penalties if based on improper submission of invoices and incorrect EFT information provided by the servicing agency. The Government will compute any interest penalty in accordance with the Office of Management and Budget prompt payment regulations (5 CFR Part 1315).

C. <u>Method of Billing and Proper Submission of Invoices:</u> The Government shall pay the Grant Recipient, upon the submission of proper invoices, the prices stipulated in the agreed-upon cost budget for services rendered or supplies delivered, as stated in the SOW. The Grant Recipient must submit an acceptable

invoice to FHWA that, at a minimum, includes the following:

- 1. Grant Recipient's name/address
- 2. Grant's Recipient's finance contact with phone number and email address
- 3. Accounting Information
- 4. FHWA Grant number: 6982AF1940001
- 5. Billing period.

6. Documents supporting all costs submitted for reimbursement. (i.e. itemized financial summary of expenditures in accordance with accepted cost budget).

7. Documents supporting all non-Federal share costs incurred (i.e. costs not eligible for reimbursement, but eligible to be counted as matching contributions)

Submit support documents and Progress Report to:

Via Email to: James Herlyck FLAP Program Manager James.Herlyck@dot.gov (720) 963-3698

Submit invoice to:

<u>US Mail</u> Federal Lands Highway A/P, AMZ-150 PO Box 268865 Oklahoma City, OK 73125 or <u>Fed Ex</u> Federal Lands Highway A/P Branch, AMZ-150 6500 S. MacArthur Blvd Oklahoma City, OK 73169 or <u>Email: 9-AMC-AMZ-CFLInvoices@FAA.GOV</u>

D. <u>Administrative Fee:</u> Unless otherwise explicitly stated in this Grant, FHWA shall not be liable for any additional administrative fees.

Federal Lands Access Program State C Project Memorandum of Agreement (MOA)

 Project / Facility Name:
 OK FLAP 0600 (1) Wekiwa Road

 Project Route:
 Wekiwa Road, E-W 0600

 State:
 Oklahoma

 County:
 Tulsa County

Owner of Federal Lands to which the Project Provides Access: U.S. Army Corps of Engineers – Keystone Dam

Entity with Title or Maintenance Responsibility for Facility: Tulsa County

Type of Work: Work to include widening the roadway from 18 feet to 24 feet and placing an asphalt overlay. This work will also include extending or replacing several drainage structures to accommodate the new roadway section.

This Agreement does not obligate (commit to) the expenditure of Federal funds nor does it commit the parties to complete the project. Rather, this Agreement sets forth the respective responsibilities as the project proceeds through the project development process.

Parties to this Agreement: Tulsa County, OK, USACE – Tulsa District, Central Federal Lands Highway Division

The Program Decision Committee approved this project on April 19, 2016.

AGREED:

John M. Smaligo, Jr., Chairman Board of County Commissioners, Tulsa County, OK

3-25-18

Date

Chief of Business Operations, Central Federal Lands Highway Division

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A. PURPOSE OF THIS AGREEMENT

This Agreement documents the intent of the parties and sets forth the anticipated responsibilities of each party in the development, construction, and future maintenance of the subject project. The purpose of the Agreement is to identify and assign responsibilities for the environmental analysis, design, right-of-way, utilities, acquisition and construction as appropriate for this programmed project, and to ensure maintenance of the facility for public use if improvements are made. The parties understand that any final decision as to design or construction will not be made until after the environmental analysis required under the National Environmental Policy Act (NEPA) is completed (this does not prevent the parties from assigning proposed design criteria to be studied in the NEPA process.) Any decision to proceed with the design and construction of the project will depend on the availability of appropriations at the time of obligation and other factors such as issues raised during the NEPA process, a natural disaster that changes the need for the project, a change in Congressional direction, or other relevant factors.

Tulsa County agrees to provide a matching share in accordance with the cooperative agreement.

B. AUTHORITY

This Agreement is entered into between the signatory partles pursuant to the provisions of 23 U.S.C. 204 and Tulsa County, Oklahoma.

C. JURISDICTION AND MAINTENANCE COMMITMENT

Tulsa County has Jurisdictional authority to operate and maintain the existing facility and will operate and maintain the completed project at its expense.

D. FEDERAL LAND MANAGEMENT AGENCY COORDINATION

Tulsa County has coordinated project development with the USACE – Tulsa District, Keystone Dam. The USACE support of the project is documented within the Letter of Support dated October 6, 2015. Each party to this agreement who has a primary role in NEPA, design, or construction shall coordinate their activities with the USACE.

E. PROJECT BACKGROUND/SCOPE

The project will widen Wekiwa Road to provide a safer roadway for vehicles, pedestrians, and bicyclists accessing the federal lands (USACE Keystone Dam and Keystone Lake).

Roadway Design – The project will widen the roadway to 24 feet, including 11 foot lanes with 1 foot paved shoulders with recoverable foreslopes. New signs and striping will be provided as part of the project, including "share the road" type signing for bicycle traffic. Driveway aprons will be constructed at the numerous driveways along Wekiwa Road. Guardrail will be added to two existing box culverts.

Pavements – The existing roadway consists of concrete pavement with an asphalt overlay. It is anticipated that the widening section, approximately 3 feet on each side, will consist of 6

inches of HACP. Geotextile fabric will be placed over the entire roadway width and an overlay will be provided.

Drainage culverts - The roadway widening will require the extension/modification of several drainage structures; a 28 ft. wide steel i-beam bridge will be removed and replaced with a pipe culvert, a 2ft. x 2ft. reinforced concrete box will be extended or replaced with a culvert pipe, and another 2-cell 10 ft. x 5ft. concrete box culvert will be extended by a total of 6 feet and wingwalls and curb will be installed.

Bridge – An existing 25 ft. long structure that is currently 23 feet wide will be widened to accommodate the new roadway template. This widening is anticipated to include the installation of a steel I-beam girder.

NEPA – NEPA documentation will be completed by Tulsa County with review and oversight provided by the FHWA. This project is anticipated to qualify for a categorical exclusion. It is also anticipated that the categorical exclusion will meet the 23 CFR 771.117(c) list criteria, and therefore will not require further approval by FHWA. If the categorical exclusion does not meet these requirements, or if the NEPA required will be more than a categorical exclusion, approval from FHWA will be required.

ROW – It is anticipated that all construction will take place within the existing right of way. No additional easements or right of way are anticipated for this project. The County will be required to provide a right of way certification for this project.

Utilities – No utilities are anticipated to be impacted by this project. The County will be required to provide a utility certification for this project.

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Scoping Costs	\$44,000.00	See reimbursable agreement DTFH68-16-E00022
Preliminary Engineering and Environmental Compliance	\$70,000	In House Engineering Design
Construction	\$900,000	Force Account
Construction Engineering	\$72,000	8%
Contingency	\$104,000	Approx. 10% of PE/CE/CN
Total	\$1,190,000	

F. PROJECT BUDGET

G. ROLES AND RESPONSIBILITIES

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Responsible Party	Product/Service/Role
	 Review and approve match contribution plan. Receive, review, and approve project deliverables in accordance with table below. Attend the final inspection as warranted with Tulsa County at completion of construction.
	Receive, review, and approve project invoices per the reimbursable agreement.

H. ROLES AND RESPONSIBILITIES - SCHEDULE

Responsib Lead	e Product/Service/Role	A Schedule Start-Finish	Comments
Tulsa	 Preliminary Design 	Winter 2018	
County	 Environmental Compliance and obtain reg'd permits 	Spring 2018	
	Final Design	Winter 2018 through Spring 2018	
	 Certify to FHWA ROW and Utilities 	Spring 2018	
	Advertisement and Award	N/A	
	Notice to Proceed	N/A	
	 Contract administration/ Construction Engineering 	Spring 2018 through Summer 2018	
	Construction	Spring 2018 through Summer 2018	

I. PROPOSED DESIGN STANDARDS

Final design standards will be determined through the NEPA process.

Criteria	Minimum Standard	Comments
Roadway Design	AASHTO - A Policy on	
	Geometric Design of Highways and Streets	
Functional Classification	Rural Local Road	

Surface Type	Asphalt	
Design Volume	1500	

J. FUNDING

Fund Source	Amount	and great the second of Comments weater is strong and the
OK Access Program funds	\$35,200	Scoping Costs under reimbursable agreement DTFH68- 16-E00022
Local Matching Share – Tuisa County	\$8,800	Scoping Costs under reimbursable agreement DTFH68- 16-E00022
OK Access Program funds	\$56,000	Cooperative Agreement Preliminary Engineering Cost
Local Matching Share – Tulsa County	\$14,000	Cooperative Agreement Preliminary Engineering Cost
OK Access Program funds	\$860,800	Cooperative Agreement Construction and Construction Engineering Cost
Local Matching Share – Tulsa County	\$215,200	Cooperative Agreement Construction and Construction Engineering Cost
TOTAL	\$1,190,000	

K. MATCHING SHARE REQUIREMENTS

The minimum local share for this project is 20.00% of the total costs of FLAP eligible portions of the project. Tulsa County is responsible for providing 20.00% of the FLAP eligible costs while OK Access Program funds will provide 80.00% or \$952,000.00, whichever is less.

All cost increases due to cost overruns, contract modifications or claims will be the responsibility of Tulsa County.

L. PROJECT TEAM MEMBERS - POINTS OF CONTACT

The following table provides the points of contact for this project. They are to be the first persons to deal with any issues or questions that arise over the implementation of each party's role and responsibility for this agreement.

Name/Title	Organization	Address/Phone Number/Email
Tom Rains,	Tuisa County	Tulsa County
County Engineer		500 S Denver Ave.
		Tulsa, OK 74103
		918-596-5736
		trains@tulsacounty.org
Chris Longley	Central Federal	12300 West Dakota Avenue, Suite 380
Federal Lands	Lands Highway	Lakewood, CO 80228
Access Program	Division	720-963-3733

Manager		
	christopher.longley@dot.gov	

M. CHANGES/AMENDMENTS/ADDENDUMS

The agreement may be modified, amended, or have addendums added by mutual agreement of all parties. The change, amendment, or addendum must be in writing and executed by all of the parties.

The types of changes envisioned include, but are not limited to, changes that significantly impact scope, schedule, or budget; changes to the local match, either in type or responsibility; changes that alter the level of effort or responsibilities of a party. The parties commit to consider suggested changes in good faith. Failure to reach agreement on changes may be cause for termination of this agreement.

A change in the composition of the project team members does not require the agreement to be amended.

It is the responsibility of the project team members to recognize when changes are needed and to make timely notification to their management in order to avoid project delivery delays.

N. ISSUE RESOLUTION PROCEDURES MATRIX

Issues should be resolved at the lowest level possible. The issue should be clearly defined in writing and understood by all parties. Escalating to the next level can be requested by any party. When an issue is resolved, the decision will be communicated to all levels below.

Access Program	Tuisa County County Engineer:	
Coordinator:	Tom Rains	14 days
Chris Longley	ioni Kaliis	1
Planning and Programming Branch Chief:	Deputy Commissioner: John Fothergill	30 days
Anita Gebbie-Deisch, Acting	-	1
Chief Engineer: Curtis Scott	Board of County Comm. John M. Smaligo, Jr., Chairman	90 days

O. TERMINATION

This agreement may be terminated by mutual written consent of all parties. This agreement may also be terminated if either the NEPA process or funding availability requires a change and the parties are not able to agree to the change. Any termination of this agreement shall not prejudice any rights or obligations accrued to the parties prior to termination. If Federal Access funds have been expended prior to termination, the party responsible for the match agrees to provide a match in the applicable percentage of the total amount expended on the project prior to the termination.

P. STEWARDHIP & OVERSIGHT ACTIVITIES

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Item	Responsible Party	FHWA Role
Project agreement (Project MOA)	CFLHD	Develop, Sign, & Execute
Environment – Draft Environmental Documents	Tulsa County	Review
Environment - NEPA Decision Document * Assume project meets the 23 CFR 771.117(c) list criteria	Tuisa County	Review/File
Necessary permits	Tulsa County	File
Design exceptions (if necessary)	Tulsa County	Review/File
Right of Way certification	Tulsa County	Approve
Utility agreement	Tulsa County	Review
Contract package (100% PS&E, contract) ¹	Tulsa County	Approve
Contract award ²	Tulsa County	Concur
Copy of executed award package ²	Tulsa County	File
Contract modifications ²	Tulsa County	File (No Impact to federal funding)
Notification of preconstruction meeting (if necessary)	Tulsa County	Attend as warranted
Construction progress payments (follow requirements from the reimbursable agreement)	Tuisa County	File
Final inspection	Tulsa County	Attend as warranted
Final payment voucher/release of claims ²	Tuisa County	File

¹PS&E Package from County to include elements as agreed to such as typical section drawings, bridge modification details, ODOT standard drawings as appropriate. Drawings to be stamped by an OK registered professional engineer.

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² Valid for contract as needed for construction elements that the County will not be self-performing